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1 Intensive supplementary feeding improves the performance of wild bird seed plots in
2 provisioning farmland birds throughout the winter: a case study in lowland England

3

4 Short title: Supplementary feeding of farmland birds in winter

5

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20

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28

29 Abstract

30 Capsule

31 Sown bird-food plots with intensive (daily) supplementary feeding throughout the winter
32 attracted substantially greater numbers of seed-eating farmland birds than control plots
33 without additional feeding, whose planted seed resource was exhausted by midwinter.

34

35 Aims

36 We studied the performance of cultivated agri-environment scheme (AES) plots,
37 predominantly growing winter bird seed (WBS), in addressing the 'hungry gap' of food
38 scarcity for seed-eating farmland birds over the winter period. We assessed whether
39 intensive supplementary feeding can improve AES-WBS plot performance to support greater
40 numbers of birds over a longer period throughout the winter.

41

42 Methods

43 Five monthly bird counts were conducted from November to March on AES-WBS plots on
44 three farms during three winters, alongside assessment of standing seed availability on the
45 plants. Daily supplementary feeding of 8-25 kg of mixed seeds was scattered directly onto
46 each treatment plot, with additional seed provided in hanging birdfeeders. The density of
47 target farmland birds, and the depletion of the standing seed resource on plants, was
48 compared between treatment plots and controls over the winter, using generalised linear
49 models.

50

51 Results

52 Cultivated AES-WBS plots contained only c. 25% of their potential full capacity of seed
53 availability at the beginning of winter, and this was exhausted by midwinter (January).
54 Supplementary feeding attracted significantly greater numbers of farmland birds to AES-
55 WBS plots than unfed controls, with up to 421 birds per plot, dominated by Common
56 Chaffinches *Fringilla coelebs*, Yellowhammers *Emberiza citronella* and Common Linnets

57 *Linaria cannabina*. Bird densities on fed plots peaked in the late winter (February) 'hungry
58 gap', but the magnitude of peak densities varied between years and farms.

59

60 Conclusion

61 Intensive supplementary feeding can substantially improve poor performance of AES-WBS
62 plots in supporting farmland birds throughout the winter, particularly during the late winter
63 'hungry gap' when seed availability on AES-WBS plots is otherwise exhausted.

64

65 Introduction

66 The substantial decline of European farmland birds since the mid 20th Century is well
67 documented (Benton et al. 2002, Donald et al. 2006). In the UK, abundance of specialist
68 farmland birds declined by 75% between 1970 and 2018, and has continued to fall (Defra
69 2019), as part of the general decline in farmland biodiversity (Macdonald & Feber 2015). The
70 introduction of the Environmental Stewardship agri-environment scheme (AES) in England in
71 1995, and its successors and parallel AES elsewhere in the UK, has yet to reverse this
72 negative trend (Colhoun et al. 2017, Walker et al. 2018, Dadam & Siriwardena 2019,
73 Daskalova et al. 2019, Defra 2019).

74 The collapse in UK bird populations, in particular, has been attributed to intensification of
75 farming methods, including loss of semi-natural habitats, greater efficiency of harvesting and
76 increased use and efficacy of pesticides (Chamberlain et al. 2000, Donald et al. 2006, Kleijn
77 et al. 2011). This intensification has resulted in a loss of plant diversity in arable landscapes,
78 and therefore fewer insects and seeds to support farmland birds (Robinson & Sutherland
79 2002, Marshall et al. 2003, Newton 2018).

80 The AESs designed to improve the UK's overall farmland biodiversity can be moderately
81 successful for some taxa, such as small mammals and invertebrates (e.g. Broughton et al.
82 2014, Carvell et al. 2015). However, basic entry-level schemes (ELS), including provision of
83 semi-natural field margins and relaxed hedgerow management, have had little widespread
84 impact on farmland bird abundance, probably due to limited participation by farmers in

85 arable options that could improve winter food availability (Davey et al. 2010, Baker et al.
86 2013). Comparisons of different levels of environmental enhancement showed increasing
87 biodiversity benefits from basic ELS measures through to higher-level scheme (HLS,
88 providing a wider range of AES options), or to organic farming, which delivered most
89 improvements for biodiversity (Hinsley et al. 2010a, Hardman et al. 2016). For farmland
90 birds, abundance appears to correlate closely with measures of food and habitat availability,
91 and less intensive agricultural methods (Ponce et al. 2014, Newton 2017, Zellweger-Fischer
92 et al. 2018).

93 In England, cultivated wild bird seed (WBS) plots were added to AES options in 2002 to
94 address winter food scarcity for farmland birds (Stoate et al. 2004). WBS plots are typically
95 small (< 1 ha) areas sown with a mix of seed-producing plants to produce food for seed-
96 eating birds in autumn and winter, aimed at increasing winter survival and local breeding
97 populations. However, assessments of farmland containing WBS plots have shown mixed
98 results, with higher winter and breeding abundance for some species compared to controls,
99 but also continued population declines, though to a lesser extent than areas without WBS
100 plots (Siriwardena et al. 2010, Baker et al. 2012, Redhead et al. 2018, Walker et al. 2018,
101 MacDonald et al. 2019).

102 As with AES in general, the reasons for a lack of greater success of WBS plots in reversing
103 national farmland bird declines is probably due to poor uptake and implementation of the
104 options, and insufficient delivery of food resources at landscape scales (Field et al. 2011,
105 Daskalova et al. 2019, Walker et al. 2018). A potential limitation of WBS plots is insufficient
106 food provision during the crucial 'hungry gap' for farmland birds, which occurs in late winter
107 and early spring (February-April) when seed resources have typically become exhausted
108 (Siriwardena et al. 2008, Field et al. 2011). To address this, supplementary ground feeding
109 was added to AES options in England in 2011.

110 Several early versions of the supplementary winter feeding option were offered in England,
111 and by 2020 the option required farmers to scatter 25 kg of mixed cereal and small oil-rich
112 seeds once per week at each of two feeding areas on a participating farm, from December

113 to April (Henderson et al. 2014, Rural Payments Agency & Natural England 2020). This
114 feeding targeted seed-eating species of conservation priority, namely Yellowhammers
115 *Emberiza citrinella*, Corn Buntings *Emberiza calandra*, Common Linnets *Linaria cannabina*,
116 Tree Sparrows *Passer montanus* and Grey Partridges *Perdix perdix*.
117 Nevertheless, the efficacy of differing models of supplementary feeding are poorly tested, as
118 few studies have investigated its specific contribution, and these have typically involved the
119 weekly feeding option. Siriwardena et al. (2007) found that supplementary winter feeding
120 alone improved local population trends for Yellowhammers on English farmland, but not
121 Corn Buntings or Tree Sparrows. Higher volumes of supplementary food usage were
122 associated with less steep local declines of Yellowhammer, Reed Bunting *Emberiza*
123 *schoeniclus*, House Sparrow *Passer domesticus*, Dunnock *Prunella modularis* and Common
124 Chaffinch *Fringilla coelebs*, with peak activity occurring during the late winter 'hungry gap',
125 from February onwards (Siriwardena et al. 2007, 2008).
126 In the wider landscape, in areas where weekly supplementary food was delivered alongside
127 WBS plots, Redhead et al. (2018) found higher winter abundance of Yellowhammers, Reed
128 Buntings and Common Linnets, when compared to control sites, but individual effects were
129 not separated. However, Aebischer et al. (2016) found that supplementary feeding of cereal
130 grain was negatively associated with local abundance of farmland birds, but the seed mix
131 and delivery was not a close match to the English AES option.
132 Siriwardena et al. (2006) reported that supplementary feeding sites with weekly
133 replenishment showed a quadratic pattern of bird usage. Few birds utilised the food in the
134 day following replenishment, rising to a peak after 3-4 days before falling again towards the
135 end of the week as the food became depleted again. This suggests that the current AES
136 option of weekly feeding may not be ideal as a reliable food source, with regular food
137 depletion forcing the birds to disperse repeatedly to forage elsewhere, or risk starvation if
138 food is not replenished soon enough. In the widest assessment, Henderson et al. (2014)
139 found that the weekly feeding model was often poorly deployed and delivered inconsistent
140 results, but could attract target priority species during the 'hungry gap'. However, Henderson

141 et al. (2014) concluded that improvements were required to the supplementary feeding
142 option and its delivery before its success could be definitively judged.
143 In this study, we provide new evidence of the role of supplementary feeding and AES
144 (primarily WBS) plots in supporting priority farmland birds throughout the winter, by trialling
145 the provision of more intensive feeding than prescribed under the English AES option. We
146 compare bird counts over three winters on multiple WBS or proxy plots on three arable and
147 mixed farms in lowland central England. We tested the daily supplementary feeding of birds
148 on one set of plots on each farm against a set of unfed controls, and compared the densities
149 of birds using each set. Uniquely, we also assessed the monthly availability of the seed
150 resource on the plants on the AES-WBS plots over the course of multiple winters to
151 determine if and when they became exhausted, and whether this pattern was consistent
152 between years.
153 The results provide a useful case study of AES performance in feeding farmland birds
154 throughout the winter, and the potential contribution of supplementary feeding. The results
155 contribute to other studies highlighting the limitations of current AES options, and can inform
156 further trials as a basis for AES refinements.

157

158 Methods

159 Site description

160 The study took place over three winter periods between 2016 and 2019 on three farms in
161 Oxfordshire, southern England. Over Norton Park (ON: 51°57'13"N 001°31'52"W) and Walk
162 Farm (WF: 51°57'44"N 001°30'15"W) are 1.6 km apart, and Honeydale Farm (HD:
163 51°52'12"N 001°34'51"W) is a further 9 km south-west from ON. The farm soils are largely of
164 moderate quality agricultural land with a high limestone rock fraction ('Cotswold brash'), and
165 some heavier clay on parts of each.
166 WF and ON were under single management and have been in the English HLS or
167 subsequent Countryside Stewardship scheme since 1998. ON lies on a suburban fringe and
168 is a mixture of permanent pasture, arable, mature hedges, scrub and woodland, broadly

169 unchanged for over 100 years, while WF is mainly arable with 20 ha reversion to flower rich
170 meadows, mature hedges and some scrub. HD changed ownership in 2013 after several
171 decades of continuously cropped barley and hay, with mature boundary hedgerows. In the
172 two years prior to the study, HD shifted to mixed farming and environmental delivery
173 (www.farm-ed.co.uk), including addition of arable rotations, additional hedge plantings, water
174 capture and shelterbelts. No predator control or gamebird release occurs at the farms.

175

176 AES plots

177 The ON and WF farms have had WBS plots since 2006 as part of HLS, and the HD farm
178 had them since 2015. During the study period, eight or nine plots were surveyed annually
179 across all farms: ON had three WBS plots per year (1.0-1.75 ha each, total 3.25 ha) and HD
180 had two or three such plots (0.05-0.8 ha each, totalling up to 1.0 ha). WF had three plots
181 (0.1-3.0 ha, total 3.25 ha), but two of these were originally sown as AES annually cultivated
182 margins (measuring 0.1-0.24 ha) containing a mixture of seed-bearing arable annual
183 wildflowers and colonising wild plants. Due to similarities with WBS plots in providing a
184 range of seeding plants, and to increase sample sizes, these two margins were used as
185 proxies for WBS plots and pooled with the others for analysis (see below).

186 The seed mixture sown on WBS plots varied slightly across sites and years. Each sowing
187 was a multi-species mix of one cereal (wheat, barley or triticale *X triticosecale* 25%) and
188 varying proportions of five or more of Fodder Radish *Raphanus sativus*, Brown Mustard
189 *Brassica juncea*, Quinoa *Chenopodium quinoa*, Common Millet *Panicum miliaceum*,
190 Common Buckwheat *Fagopyrum esculentum*, linseed *Linum* spp. and Common Sunflower
191 *Helianthus annuus*. Crimson Clover *Trifolium incarnatum*, Lacy Phacelia *Phacelia*
192 *tenacetifolia* and Annual Ryegrass *Lolium westerwoldicum* together were sometimes added
193 to a maximum of 7% to increase diversity.

194 Most plots were renewed annually in late spring and the single remainder, containing kale
195 *Brassica oleracea*, was a biennial crop. Plot locations were rotated as required, with fertiliser
196 applied sparingly but no herbicides or insecticides were used. Establishment and coverage

197 of the sown seed-bearing species was variable between plots, with extensive colonisation by
198 wild species that also produce seed palatable to farmland birds, including White Goosefoot
199 (or Fat Hen) *Chenopodium album*, Mugwort *Atemisia vulgaris*, Creeping Thistle *Cirsium*
200 *arvense*, Oxeye Daisy *Leucanthemum vulgare*, Common Knapweed *Centaurea nigra*,
201ampions *Salene* spp., hawkbits *Leontodon* spp. and grasses.

202 The two annually cultivated margins at WF contained a sown mixture of seed-bearing Corn
203 Marigold *Glebionis segetum*, Cornflower *Centaurea segetum*, Corn Chamomile *Anthemis*
204 *austriaca* and Common Poppy *Papaver rhoeas*. However, as with the WBS plots, they were
205 extensively colonised by a similar broad group of wild seed-bearing plants, providing an
206 abundant variety of seeds available to birds. Due to this overlap of seed resource, all plots
207 were grouped in the study, hereafter referred to as AES-WBS plots. The nearest distance
208 between plots on each farm ranged between 5 m and 760 m (mean 220 m), reflecting the
209 patterns of farm management. All plots were located adjacent to one or more hedgerows.

210

211 Seed resource surveys

212 The coverage and standing seed resource on AES-WBS plots was assessed for cultivated
213 and unsown (wild/feral) seed-bearing plants at monthly intervals between November and
214 March, using established methods (Heard et al. 2012, Staley et al. 2018). On the initial
215 annual survey (November), the percentage ground cover of plant species was estimated by
216 eye for those greater than 1%. Seed availability on these plants was estimated on each
217 monthly survey by assessing (by visual inspection) the proportion of seed remaining on
218 standing seed heads. This was judged by examining a selection of seed heads while walking
219 through the plot, inspecting those that were full, partially depleted or empty/damaged, and
220 then deriving an overall estimate of remaining seed as a proportion (estimated in increments
221 of 0.1 between 0 and 1) of the total for that species, compared to when all seed heads would
222 have been full (i.e. representing no seed depletion).

223

224 Supplementary feeding

225 AES-WBS plots were selected to receive a treatment of supplementary feeding or to act as
226 controls, comprising five controls and four treatment plots in winter 2016/17, six controls and
227 three treatments in 2017/18, and five controls and three treatments in 2018/19. Each farm
228 contained a mix of treatment (fed) and control plots (unfed), where each plot type mostly had
229 the alternate as its closest neighbour. The two cultivated margins pooled with the WBS plots
230 were split between a treatment and control.

231 Supplementary feeding took place within or directly alongside a treatment plot. Feeding was
232 initiated approximately weekly in mid November, increasing to daily feeding by December as
233 food became more rapidly depleted. The daily feeding regimen was aimed to be ad libitum,
234 ensuring that food was constantly available, based on the plot area and amount of remaining
235 seed the following day, ranging from 8-25 kg per plot of loose mixed seeds (approximately
236 15-30 kg per ha per day). The feed was manually scattered each morning, using a hand-
237 held scooping tool, and distributed thinly over the plot and/or an adjacent track. Daily feeding
238 lasted 130 days, until mid April, before tapering in frequency and amount to cease in mid
239 May. This provided between 1.3 t and 3.3 t of scattered seed at each farm during winter.

240 The supplementary seed mixes differed between sites, but provided a combination of cereal
241 and oil-rich seeds attractive to seed-eating farmland passerines. At HD the mix was a
242 commercially produced wild bird seed, containing cereals, Common Sunflower (in husks,
243 37.5%) and kernels only (10%), Canary Grass *Phalaris canariensis* (15%), Common Millet
244 and linseed (12.5% each). Supplementary food for ON and WF was produced on the farm
245 and contained crushed barley & wheat (75%), Common Millet (8%), Rapeseed *Brassica*
246 *napus* (8%), whole wheat (5%) and linseed (4%).

247 In addition to scattered supplementary feed, between two and four hanging bird-feeders
248 (commercial bird-feeders designed for garden birds, minimum capacity 0.5 kg each) were
249 also provided at each supplementary feeding plot. These feeders dispensed millet only,
250 targeted primarily at Tree Sparrows and Reed Buntings, and were suspended approximately
251 1.5 m above the ground in adjacent hedges, or fixed on poles, bordering the plot. The

252 feeders were replenished daily to provide a constant supply of millet seed throughout the
253 winter period.

254

255 Bird surveys

256 Birds on each plot were surveyed once monthly between November and March, in the
257 morning and during good weather (light wind, no rain), using established methods (Hinsley
258 et al. 2010a). Timing between counts was three to five weeks apart, in the middle part of the
259 month. All birds associated with each plot were counted to species on each survey, first by
260 observing from a distance to assess overall numbers and composition in the plot and the
261 associated hedgerows within 10 m (or less if plot were nearer). Plots were then walked
262 through slowly to flush hidden birds for counting. Care was taken to avoid double counting of
263 the same birds moving between plots, by noting the number and direction of birds leaving or
264 arriving. Mobile birds were included in counts of only the first plot on which they were
265 encountered, and simultaneous counts of neighbouring plots were made where possible,
266 by two observers.

267 Analyses were limited to 12 species, consisting of priority farmland songbirds of
268 conservation concern and/or species considered likely to benefit from provision of cultivated
269 AES-WBS or supplementary feeding: Common Chaffinch, Brambling *Fringilla montifringilla*,
270 European Greenfinch *Chloris chloris*, Common Linnet, European Goldfinch *Carduelis*
271 *carduelis*, Eurasian Bullfinch *Pyrrhula pyrrhula*, Yellowhammer, Reed Bunting, Tree
272 Sparrow, House Sparrow, Dunnock and Song Thrush *Turdus philomelos*. Records of
273 potentially undesirable species were also noted, including Woodpigeon *Columba palumbus*,
274 Common Pheasant *Phasianus colchicus*, Rook *Corvus frugilegus* and Carrion Crow *Corvus*
275 *corone*.

276

277 Statistical analysis

278 Seed availability on the standing plants was assessed using an index calculated for each
279 AES-WBS plot, derived by multiplying the percentage ground cover of each seed-bearing

280 plant species by the estimated proportion of remaining seed on the seed heads. For
281 example, if Quinoa covered 25% of a plot but only half of the seed remained on the heads,
282 this would give $25 \times 0.5 = 12.5$ index of remaining seed. The individual indices for each plant
283 were then summed to give an overall seed resource index for each plot, where complete
284 coverage of seed bearing plants with full seed-heads would give an overall seed index of
285 100. The progressive seed depletion on each plot over the winter was therefore reflected in
286 a declining index in each monthly survey.

287 Seed index on the plots was modelled over the winter periods using a generalised linear
288 model (GLM) with a binomial error family and log link function. The monthly seed availability
289 index per plot, expressed as a proportion (index value/100), was the response variable, and
290 the predictor variables were survey month (November to March), site (farm), year (treated as
291 a factor) and treatment (supplementary feeding or unfed control). We also tested for an
292 interaction between treatment and year, and treatment and site.

293 Usage of the AES-WBS plots over the winter by the priority farmland birds was assessed
294 using a GLM with Gamma error family and inverse link function. The response variable was
295 total bird density per 0.1 ha of each AES-WBS plot. This density was calculated by dividing
296 the monthly count of all target bird species by the plot area, which controlled for variation in
297 plot size. The predictor variables were survey month, site, year (treated as a factor) and
298 treatment. We included interactions between treatment and year, and treatment and site, to
299 test for effects between farms and different winters. Initial data exploration indicated distinct
300 peaks in the bird data over the winter duration, and so a quadratic effect of month was
301 included in the model.

302

303 Results

304 Seed availability on the plots

305 Modelled seed availability on plants sown on AES-WBS plots was strongly related to the
306 monthly progress of winter, with no significant effect of site, year or treatment (Fig. 1 and
307 Table 1, McFadden's Pseudo R-squared: 0.29). At the beginning of winter (November),

308 typical seed availability on plots was only a quarter (~25%) of the potential full capacity, and
309 then declined rapidly over subsequent months. By January, seed availability on the plots
310 was typically exhausted, with negligible seed remaining on the plants and therefore offering
311 little or no food available to birds for the rest of the winter. Indeed, from January onwards no
312 plot had a seed availability index greater than 7%, and most were zero (Supplementary
313 Table S1).

314 The cover of cultivated plants on all plots averaged 50-58% per year, with consecutive
315 annual ranges of 0-100%, 14-96% and 10-100% for individual plots. The remaining area of
316 each plot was occupied by self-sown plants, including means of 71% (range: 62-90%) and
317 90% (range: 86-94%) for the two annually cultivated margins, comparable with the other
318 WBS margins.

319

320 Bird usage of the plots

321 Overall, priority farmland bird density was substantially greater on plots with supplementary
322 feeding compared to unfed controls; bird densities varied over the progression of the winter
323 months and showed a significant site effect, and also a significant interaction between
324 treatment and year (Fig. 2 and Table 2, adjusted R-squared: 0.82). Bird densities on control
325 plots were typically low from the beginning of winter (November) and declined over
326 subsequent months, with negligible birds using these plots by midwinter and thereafter.

327 Model estimates of bird densities on these control plots were generally fewer than 10 birds
328 per 0.1 ha throughout the winter (see also Supplementary Figure S1).

329 However, on treatment plots with supplementary feeding, bird densities on two sites (WF
330 and HD) showed a quadratic trend over time (Fig. 2). Densities typically began the winter
331 similar to the controls (when supplementary feeding was just beginning) before increasing to
332 peak at substantially greater densities in late winter (February), with modelled estimates of
333 up to approximately 77-90 birds per 0.1 ha, before then declining again in March.

334 This pattern of bird densities was similar in all years, although the magnitude of peak
335 densities on the treatment plots varied between winters (Fig. 2). The third farm (ON) had

336 consistently and significantly lower densities on treatment plots than the other farms, largely
337 accounting for the site effect, although these values were generally still greater than on the
338 controls. Lower bird densities at ON apparently reflected the relatively large size of the
339 supplementary feeding plots on this site (1.0-1.75 ha) compared to the others (0.1-0.8 ha).
340 Maximum annual winter counts of birds using individual supplementary feeding plots were
341 typically in the hundreds at all three farms (Supplementary Table S2), with peak counts on
342 each farm of 250, 411 and 421 individuals on a single plot of 0.1 to 1.7 ha in size. This
343 compared to peak farm counts of only 33, 53 and 202 birds for control plots. The bird
344 species using the supplementary feeding plots were dominated by Common Chaffinch,
345 Yellowhammer and Common Linnet (Table 3), with other species occurring in low densities
346 (e.g. Reed Bunting) or being more sporadic in occurrence (e.g. Brambling).
347 House Sparrows and Tree Sparrows were not recorded on any plots, despite the former at
348 least being present on at least two of the farms. Similarly, single Corn Buntings *Emberiza*
349 *calandra* were recorded at feeding plots only twice, despite a population being present
350 adjacent to one site. Common Linnets were recorded in sporadic flocks of up to 200 and 300
351 individuals on a single plot, and the variation in this species was likely to be a contributing
352 factor in the significant annual effect of bird density (Table 3, Supplementary Table S2).
353 Most birds were observed feeding on the scattered seeds in the open or among the plot
354 vegetation, and frequently moved between a plot and adjacent hedgerows or trees. The
355 birdfeeders located at each plot were particularly used by Reed Buntings. A vagrant Little
356 Bunting *Emberiza pusilla* was attracted to one fed plot for several months, which generated
357 good public relations with visiting birdwatchers who learnt of the supplementary feeding
358 programme.

359 Potentially undesirable species were recorded in low average numbers on the 3-4 annual
360 supplementary feeding plots across all winters, with mean (and maximum) counts per plot of
361 2.7 (90) Woodpigeons, 1.2 (60) Rooks, 0.8 (22) Carrion Crows and 0.7 (9) Common
362 Pheasants.

363

364 Discussion

365 The results indicate a poor performance of AES-WBS plots in supporting farmland birds on
366 the study farms throughout the winter. The number of birds using plots, and their period of
367 use over the winter, was greatly enhanced by intensive supplementary feeding, which
368 supported substantially greater numbers of birds to the end of the winter period. These
369 results demonstrate in detail that plots sown with seed-bearing plants, and aimed at
370 supporting seed-eating farmland birds, largely fail to provide food throughout the full winter
371 period.

372 In particular, we found that the cultivated AES-WBS plots already had typically low levels of
373 seed availability on the standing seed-heads by the beginning of winter, at only about a
374 quarter of their potential full capacity. This was partly due to poor plant establishment, with
375 an average of only approximately half of a plot area being occupied by cultivated plants
376 intended to produce seed for birds. The remainder of plot areas was covered with self-sown
377 arable plants that also produced seed, particularly White Goosefoot, Oxeye Daisy, Common
378 Knapweed, Mugwort and thistles. Some late flowering of plants (too late in the year to
379 develop seed) and seed having already been exploited by birds during autumn (pers. obs.)
380 also reduced the plots' capacity to provide seed throughout winter. This is despite
381 conscientious plot management from the highly motivated farm managers, and may reflect
382 vagaries of poor weather, differing cultivation requirements, plant competition and pests
383 such as Rabbits *Oryctolagus cuniculus* during establishment.

384 The seed on the seed-heads of cultivated and self-sown plants was essentially exhausted by
385 midwinter, which was consistent between years, and so the AES-WBS would be unable to
386 support granivorous birds into the late winter period when food is likely to be most limiting for
387 survival (Siriwardena et al. 2008). The negligible numbers of birds present on the control
388 plots from midwinter indicate that seeds were genuinely scarce, and had not simply fallen
389 from the seed-heads to continue to be available to birds foraging on the ground. Bright et al.
390 (2014) showed that fallen seeds were actually scarce on the ground in WBS plots,
391 presumably because they are consumed before or just after they fall. Meanwhile, birds on

392 the treatment plots in our study were able to forage seeds on the ground that were regularly
393 replenished by supplementary feeding.

394 There are several other direct assessments of seed availability on AES/WBS plots over the
395 winter. Bright et al. (2014) and Staley et al. (2018) surveyed English cultivated ELS and/or
396 HLS WBS patches, where the seed resource was shown to become heavily depleted or
397 exhausted by late winter (January-March). The study by Staley et al. (2018) also showed
398 that initial seed availability was already low when winter began, with a mean of just 40%
399 remaining on sown plants in October-December. Field et al. (2011) found a similar pattern of
400 low seed availability on cultivated WBS plots in England, although both of these studies also
401 showed that extensive cover of wild plants on the plots contributed seeds for target bird
402 species, as in our study.

403 Also similar to our results, Hinsley et al. (2010b) and Heard et al. (2012) showed that
404 depletion the seed resource on WBS patches was exponential, with an initial ~10% depletion
405 in October falling to 50% by late November and more than 90% by January.

406 Our results, alongside these previous studies, indicate that recent AES options for cultivating
407 seed-bearing plants to support farmland birds appear to seriously underperform in delivering
408 food resources throughout the winter, at least in England. In particular, this supports the
409 recognition that cultivated WBS plots appear to fail to deliver sufficient food resources during
410 the crucial 'hungry gap' in late winter (Henderson et al. 2014). As such, expanding provision
411 of WBS plots alone as a major component of AES appears unlikely to enhance winter
412 survival of farmland birds enough to reverse their population declines (Walker et al. 2018).

413 The limitations of WBS plots in providing sufficient food resources throughout the winter
414 have been acknowledged for more than a decade (Siriwardena et al. 2008, Hinsley et al.
415 2010a, Field et al. 2011). The additional AES option of supplementary feeding, introduced in
416 England in addition to WBS plots to support farmland birds, appears to have some potential
417 benefits (Henderson et al. 2014). However, the prescribed delivery of supplementary feeding
418 in AES options, of 25 kg provided weekly, is likely to result in food being depleted before
419 replenishment, and this is reflected in birds dispersing from the site (Siriwardena et al.

420 2007). This factor may largely underpin the inconsistent performance of AES supplementary
421 feeding options in delivering the required objectives for farmland birds (Henderson et al.
422 2014).

423 If farming policy shifts towards subsidies dependent on providing 'public goods', such as
424 maintaining populations of farmland birds, as is expected in the UK (Bateman & Balmford
425 2018), then the existing AES options appear to provide broadly inadequate outcomes. Under
426 any policy of 'payment by results' for farming subsidies (Herzon et al. 2018, Chaplin et al.
427 2019), positive results of feeding birds through the hungry gap may be difficult to verify.
428 Chaplin et al. (2019) showed that wild bird seed plots had moderately greater establishment
429 of cultivated plants when management was shifted to a results-based approach. However,
430 as our result indicate, more plants may not necessarily translate into substantially greater
431 seed availability that lasts through the winter. Assessing results more directly, by measuring
432 bird abundance at plots or supplementary feeding sites, could be challenging due to
433 temporary or permanent depletion of food resources under current prescriptions.

434 The results of our study indicate that increasing the frequency and quantity of supplementary
435 feeding can consistently attract large numbers of seed-eating birds through the entire winter
436 period including priority Yellowhammers and Common Linnets, and particularly during the
437 'hungry gap' of January to March. This pattern was similar to that reported by Siriwardena et
438 al. (2008) for late winter peak counts of Yellowhammers, Common Chaffinches, Reed
439 Buntings and Dunnocks at supplementary feeding stations. However, our results appear to
440 be the first to directly compare the effect of supplementary feeding in relation to WBS plots
441 and their seed availability.

442 Our study of three relatively nearby farms indicated some significant variation in the number
443 or density of birds attracted to plots on different sites, which may reflect populations of e.g.
444 Yellowhammers in the local landscape (Siriwardena & Stevens 2004). Annual variation was
445 likely driven by influxes of species that were somewhat sporadic in occurrence, such as
446 Bramblings and Common Linnets, which may be influenced by migratory behaviour at larger
447 scales (Browne & Mead 2003, Swann et al. 2014).

448 The general annual pattern of bird numbers was a gradual build-up from early winter, before
449 peaking in late winter when food is presumed to be most limiting in the landscape. As such,
450 the large aggregations at our supplementary feeding sites probably reflected wider food
451 scarcity and increasing numbers of birds being attracted to a relatively good food source as
452 others became depleted (Siriwardena et al. 2008). The annual decline of birds in March was
453 presumably due to dispersal prior to breeding.

454 Despite the significant effect of supplementary feeding, our study has important limitations
455 and caveats. The small sample of three study farms is not necessarily representative of
456 arable or mixed farming in England, although they share many features of arable cropping
457 and livestock pasture that are common in the central region of the country. The HD site was
458 somewhat atypical of a conventional farm in its transition to trialling of sustainable low inputs
459 and environmental enhancements, but it was still essentially a mixed arable and livestock
460 farm. The proximity of the three farms may limit their independence, although being at least
461 1.6 km distant they were far enough apart to host different flocks of birds (Siriwardena
462 2010). However, the plots and treatments were not in a randomised study design, but
463 reflected the existing constraints and patterns of farm management. This may also have
464 reduced their independence due to specific plot effects of surrounding landscape and trees
465 etc., or the influence of nearby plots.

466 To minimise these limitations as much as possible, care was taken to distinguish birds using
467 individual plots that were close together, and it seemed unlikely that nearby plots could
468 influence each other's seed availability. Nevertheless, flocks of birds and much greater
469 abundance of food on treatment plots could potentially have attracted birds away from
470 control plots. However, there may have instead been a conservative effect of supplementary
471 feeding, with counts possibly inflated on a control plot due to exploring birds spilling over
472 from a nearby feeding plot, rather than the other way around.

473 Pooling of the two annually cultivated margins with the WBS plots was not considered to
474 have undermined assessment of the latter, as these margins were largely covered by similar
475 wild seed-bearing plants as much of the average WBS plot. Additionally, the two margins

476 were split between supplementary feeding and a control, to prevent undue influence on
477 either plot treatment.

478 Despite the limitations, the overall results are an informative case study, if not a definitive
479 trial. Nevertheless, we suggest it could act as a proof of concept for a larger scale trial of
480 enhanced supplementary feeding based on the regimen used at our study farms. The costs
481 and practicality of adopting daily supplementary feeding, and to produce and distribute
482 perhaps in excess of 3.3 t of mixed seeds per farm per winter, may be challenging and
483 possibly prohibitive for intensive commercial agriculture.

484 Such considerations are important, but our results add to the existing literature that indicates
485 the scarcity of natural food for birds in modern farmed landscapes, and also the relative
486 failure of current AES options in adequately addressing this to reverse farmland bird declines
487 (Baker et al. 2013). A potential incentive for adopting more intensive supplementary feeding
488 could be the more consistent numbers of feeding birds throughout the winter, acting as a
489 verifiable benefit under a subsidy regime of 'public goods' and 'payment by results'
490 (Bateman & Balmford 2018, Chaplin et al. 2019).

491 In summary, our small study detected a significant positive effect on several species of
492 priority farmland bird by providing daily supplementary feeding onto WBS plots. This feeding
493 substantially increased the performance of WBS plots in supporting seed-eating farmland
494 birds throughout the winter, and during the crucial 'hungry gap' period of late winter. WBS
495 plots on their own were shown to perform poorly in providing over-winter seed resources for
496 birds, further supporting the limited evidence from other studies. Expanding the study to a
497 wider trial of supplementary feeding would be useful in helping to identify and design
498 practical enhancements to AES aimed at reversing farmland bird declines.

499

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666 Tables

667 Table 1. Estimated regression parameters, standard errors, Z values and P values for the
668 binomial GLM exploring natural seed availability on plots cultivated to provide wild bird seed.
669 McFadden's Pseudo R-squared: 0.29.

	Estimate	Standard error	Z value	P value
Intercept	0.144	0.756	0.190	0.849
Month	-1.516	0.564	-2.687	0.007

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671 Table 2. Estimated regression parameters, standard errors, T values and P values for the
672 Gamma GLM exploring bird density. Adjusted R-squared: 0.82.

	Estimate	Standard error	T value	P value
Intercept ^a	0.136	0.034	4.002	<0.001
poly(Month, 2) (1)	0.935	0.397	2.354	0.020
poly(Month, 2) (2)	0.251	0.283	0.888	0.376
Treatment (Fed)	-0.109	0.035	-3.132	0.002
Year (2016/17)	0.165	0.067	2.449	0.016
Year (2017/18)	0.189	0.080	2.357	0.020
Site (ON)	0.084	0.027	3.112	0.002
Site (WF)	-0.002	0.005	-0.324	0.747
poly(Month, 2)	-1.062	0.403	-2.634	0.010
(1):Treatment (Fed)				
poly(Month, 2)	-0.115	0.290	-0.398	0.692
(2):Treatment (Fed)				
Treatment (Fed):Year (2017)	-0.172	0.068	-2.538	0.012
Treatment (Fed):Year (2018)	-0.183	0.081	-2.262	0.026

Single-term deletions (Chi-sq test):

	Δ Degrees of freedom	Δ Deviance	Δ AIC	<i>P</i> value
Site	2	30.87	18.32	<0.001
poly(Month,2):Treatment interaction ^b	2	11.82	10.68	0.014
poly(Month,2):Treatment interaction ^c	2	16.05	7.6	0.003
Treatment:Year interaction	2	18.06	9.06	0.001

673

674 ^a For Intercept continuous terms (Month) are set to a value of zero, and categorical terms
675 (Treatment, Year, and Site) are set to their reference levels of 'Control,' '2016/17' and 'HD'
676 respectively.

677 ^b Compared to a model where 'poly(Month, 2)' (quadratic curve) is replaced with
678 'poly(Month, 1)' (linear relationship) throughout the model.

679 ^c Compared to model without interaction.

680 Table 3. Mean and minimum-maximum range of counts of birds on control and treatment (SF: supplementary feeding) plots grouped across
 681 three farms in three winter periods (2016/17 to 2018/19).

Species	2016/17				2017/18				2018/19			
	Control (n = 5)		SF (n = 4)		Control (n = 6)		SF (n = 3)		Control (n = 5)		SF (n = 3)	
	Mean	Range	Mean	Range	Mean	Range	Mean	Range	Mean	Range	Mean	Range
Common Chaffinch	2.6	0-30	24.1	0-60	4.2	0-100	46.9	0-100	7.5	0-100	44.1	0-130
Yellowhammer	8.3	0-60	18.4	0-50	1.2	0-15	30.4	0-130	1.0	0-8	29.3	0-100
Common Linnet	2.0	0-30	5.4	0-55	1.8	0-30	54.2	0-120	5.5	0-80	79.5	0-300
European Goldfinch	0.6	0-6	1.8	0-15	0.3	0-6	0.9	0-5	1.2	0-20	0.5	0-4
Dunnock	0.7	0-3	1.8	0-7	0.3	0-3	1.4	0-5	0.5	0-3	1.1	0-2
Song Thrush	1.3	0-9	1.1	0-8	0.3	0-5	0.2	0-1	0.6	0-4	0.0	0-0
Brambling	0.0	0-0	0.3	0-2	3.0	0-80	7.8	0-40	0.0	0-1	0.1	0-1
Reed Bunting	0.3	0-5	0.3	0-3	0.3	0-6	5.0	0-26	0.2	0-2	3.1	0-15
Eurasian Bullfinch	0.1	0-2	0.1	0-1	0.0	0-0	0.1	0-1	0.0	0-0	0.0	0-0
House Sparrow	0.0	0-0	0.0	0-0	0.0	0-0	0.0	0-0	0.0	0-0	0.0	0-0
Tree Sparrow	0.0	0-0	0.0	0-0	0.0	0-0	0.0	0-0	0.0	0-0	0.0	0-0

European

Greenfinch	0.0	0-0	0.0	0-0	0.0	0-0	0.1	0-1	0.0	0-1	1.7	0-21
All species	15.8	0-93	53.1	0-131	11.4	0-202	146.9	5-411	16.5	0-167	159.4	3-421

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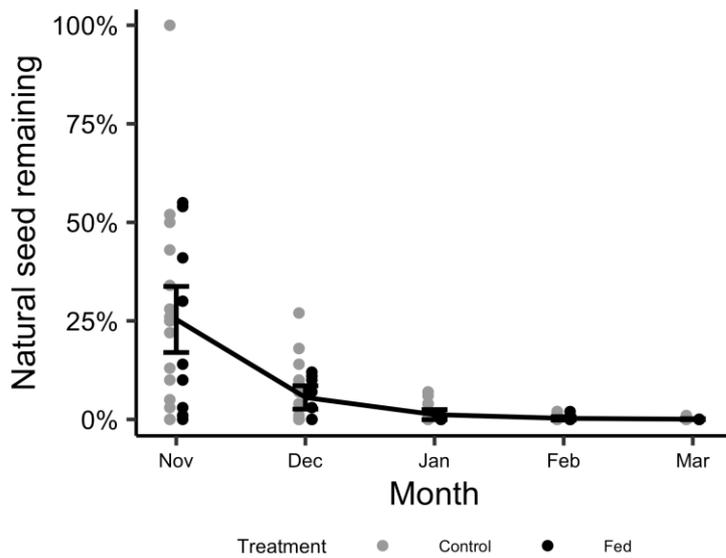
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697 Figures

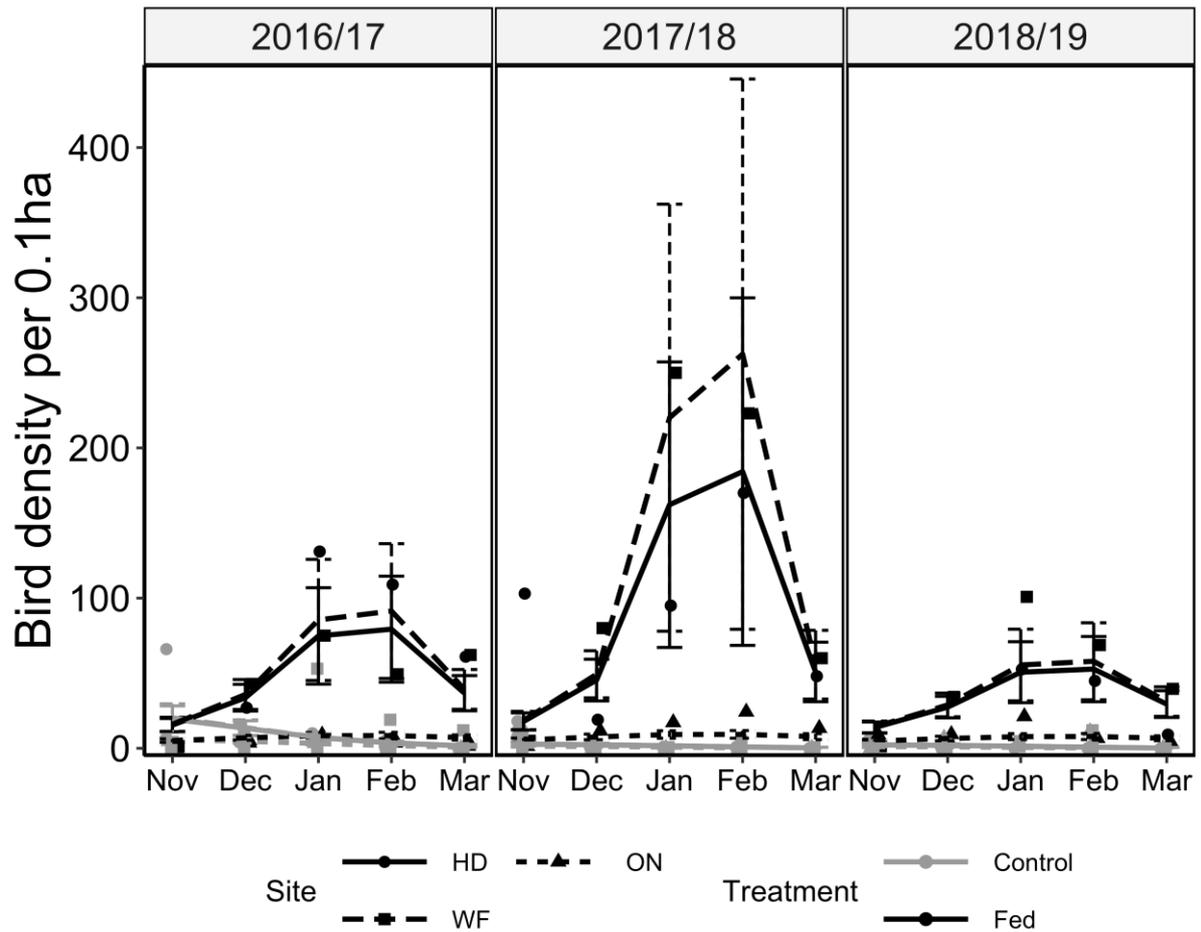


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699 Figure 1. Decline in monthly natural seed availability (on seed heads of cultivated or wild
700 plants) over winter on cultivated wild bird seed plots, summarised over three winter periods.

701 Fitted line represents model predicted natural seed availability, and error bars represent
702 standard error. Points represent raw data of seed availability on plots with supplementary
703 feeding (shaded black, n = 10) or unfed controls (grey, n = 16). Data were combined from
704 monthly plot surveys in 2016/17, 2017/18 and 2018/19 (respective annual sample sizes:
705 supplementary feeding = 4, 3 and 3 plots; controls = 5, 6 and 5 plots).

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708 Figure 2. Change in winter monthly bird density per 0.1 ha year on wild bird seed plots
 709 divided into supplementary fed (black) and control unfed (grey) plots. Fitted lines represent
 710 model predicted bird density, and error bars represent standard error. Fitted lines are shown
 711 for the three study sites: HD (solid line), ON (dashed), and WF (long-dashed). Points
 712 represent raw bird density recordings on the three study sites: HD (circles), ON (triangles),
 713 and WF (squares). Panels represent the three winters of the study: 2016/17, 2017/18 and
 714 2018/19. Respective annual sample sizes for the number of supplementary fed plots were:
 715 2, 1 and 1 (ON); and 1 each in all three years (HD and WF). For controls the respective
 716 sample sizes were: 1, 2 and 2 (ON); 2, 2 and 1 (HD); and 2 in all years (WF). For more detail
 717 of the control data and fitted lines, see Supplementary Figure S1.

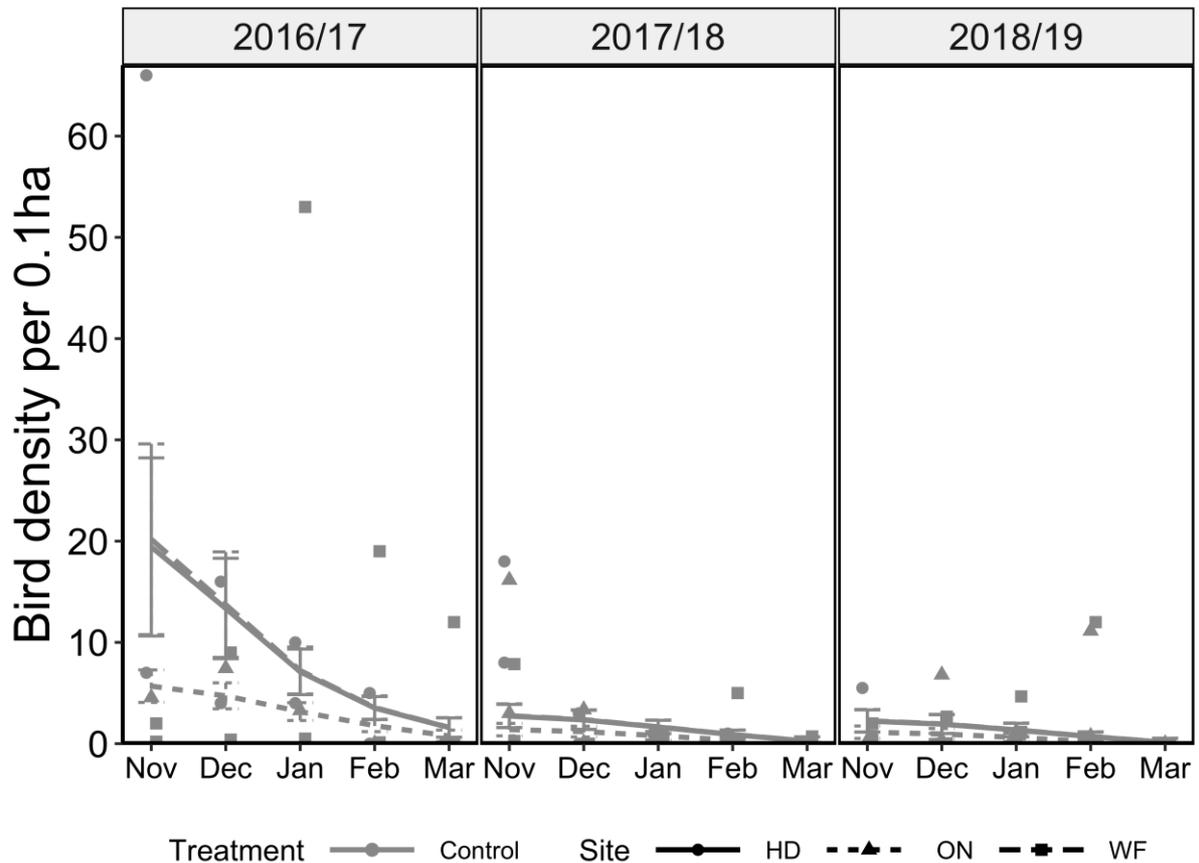
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721 Supplementary Material

722 Supplementary Table S1. Monthly survey counts of seed availability on plots, recorded on
723 three farm sites in three winter periods. For calculation of seed index, see Methods.



724

725 Supplementary Figure S1. Change in bird density per 0.1 ha between November and March
726 on control (unfed) plots. Fitted lines represent model predicted bird density, and error bars
727 represent standard error. Fitted lines are shown for the three study sites; HD (solid line), ON
728 (dashed), and WF (long-dashed). Points represent raw bird density recordings on the three
729 study sites; HD (circles), ON (triangles), and WF (squares). Panels represent the three
730 seasons of the study, starting in winter 2015/16 and finishing in winter 2017/18.

731

732 Supplementary Table S2. Monthly survey counts of priority farmland birds on plots, which
733 received supplementary feeding or were controls, recorded on three farm sites in three
734 winter periods.